



Please note that these minutes remain unconfirmed until the meeting of the Council on 17 March 2015.

Report 15.71

25/02/2015

File: E/12/01/03

**Minutes of the Council meeting held in the Council Chamber,
Greater Wellington Regional Council, Shed 39, 2 Fryatt Quay,
Pipitea, Wellington, on Wednesday, 25 February 2015 at 9.31am**

Present

Councillors Wilde (Chair) Aitken, Brash, Bruce, Donaldson, Greig, Kedgley, Laban, Laidlaw (until 2.10pm), Lamason, McPhee, Swain and Wilson.

Public Business

1 Apologies

There were no apologies.

2 Conflict of Interest declarations

There were no declarations of conflict of interest.

3 Public Participation

Andrew Wilks, Environmental Manager, Victoria University spoke to agenda item 13 – Wellington Network Update.

Sarah Free spoke to agenda item 5 –Notice of Motion: Cr Sue Kedgley and agenda item 6 – Notice of Motion: Cr Paul Bruce.

Rick Zwaan and Madeleine Ashton-Martyn from Victoria University of Wellington Students' Association gave a presentation on the Wellington Network Update and the proposed changes to the 18 bus route.

4 **Confirmation of minutes**

Moved

(Cr Wilde/ Cr Donaldson)

That the Council confirms the public minutes of 10 December 2014, Report 14.653 and the public excluded minutes of 10 December 2014, Report PE 14.654.

The motion was **CARRIED**.

Strategy/Policy/Major Issues

5 **Notice of Motion: Cr Kedgley**

Wayne Hastie, General Manager, Public Transport, spoke to the Notice of Motion.

Report 15.56

File: E/12/01/04

Moved

(Cr Kedgley/ Cr Bruce)

That the Council:

- 1. Notes that that the NZ Transport Agency has issued new Rules for Urban Buses that come into force on July 15, which stipulate that cities like Wellington must use lower emissions buses that are Euro 3 and higher.*
- 2. Notes that 45% of our diesel buses (around 200 buses) are pre-Euro 3 models, and do not comply with these new emissions standards.*
- 3. Notes that exhaust from diesel buses emits greenhouse gases that contribute to climate change and air pollution, and particulates that are carcinogenic, and pose a health risk to Wellingtonians.*
- 4. Notes that the Council has committed itself, in its draft Climate Change strategy, to reducing greenhouse gas emissions across all areas of influence; to promoting and providing low emission transport and to investigating the use of low carbon fuel sources for passenger transport.*
- 5. Notes that when the Regional Council discontinues trolley buses in 2017, there will be a significant increase in diesel emissions from the Wellington bus fleet.*
- 6. Notes that more recent, post Euro 3 diesel buses bring benefits in terms of fuel efficiency, reliability and maintenance, as well as reduced pollution.*
- 7. Agrees that the Regional Council's draft 2015/16 Annual Plan should include a proposal that:*

- a) *Greater Wellington Regional Council adopt a target of phasing out all pre-Euro 3 buses within the next three years, and request officers to work with bus operators to achieve this target*
- b) *Emissions targets should be included in the new Regional Council contract with bus operators, and this should include a target that new buses should be Euro 6 or higher*
- c) *Bus operators may use alternative technologies such as filters or emulsified fuels, which reduce the polluting emissions of diesel buses and allow emission standards to be met in lower rated buses, while transitioning to the new Euro 3 and higher standard*
- d) *Bus operators in the Wellington region should remove any bus that is older than 20 years of age from the school bus fleet by 2017, and only use buses that are Euro 3 or higher when transporting children to and from school.*

Moved as an amendment (to replace parts 1, 2, 5, 6 and 7 of the motion)(Cr Swain/ Cr Brash)

- 1.a *Notes that, as of December 2014, the NZ Transport Agency's Requirements for Urban Buses place an expectation that new PTOM contracts stipulate that, as a minimum, Euro 3 buses are to be used in Wellington and at least Euro 2 buses be used in the other urban centres.*
- 1.b *Notes that the Requirements for Urban Buses allows for a transition plan to be agreed between the regional council and operators so that pre-Euro 3 buses can be phased out as soon as practicable after the start of any new PTOM contract.*
- 1.c *Notes that the new PTOM contracts are intended to rolled out across the Wellington region from mid-2017.*
- 1.d *Requests that the transition plan for the introduction of diesel-electric hybrid vehicles requested by Council on 26 June 2014 be expanded to include:*
 - *the phasing out of pre-Euro 3 buses commencing mid-2017*
 - *the phasing out of buses older than 20 years commencing mid-2017*
 - *the requirement that any new buses purchased under the new PTOM contracts be Euro 6 or higher.*
2. *Notes that 45% of region's bus fleet reported to the Council by bus operators are pre-Euro 3 models.*
5. *Notes that the latest advice based on modelling emissions from the new fleet profile and network to be introduced from mid-2017 indicates a decrease in emissions as a result of the removal of older vehicles from the bus fleet and lower network vehicle kilometres.*

6. *Notes that post Euro 3 diesel buses bring benefits in terms of fuel efficiency, reliability and maintenance, as well as reduced emissions*
7. *Notes bus operators are able to use alternative technologies such as filters or emulsified fuels, which reduce the emissions of diesel buses.*

Moved as a procedural motion

(Cr Wilson/ Cr Laban)

That the item of business being discussed does lie on the table and not be further discussed at this meeting.

The procedural motion was **CARRIED**.

6 **Notice of Motion: Cr Bruce**

With the consent of the meeting Cr Bruce amended the circulated Notice of Motion.

Wayne Hastie, General Manager, Public Transport, Rhona Hewitt, Manager, Bus and Ferry Operations, and Greg Campbell, Chief Executive, spoke to the Notice of Motion.

Report 15.55

File: E/12/01/04

Moved

(Cr Bruce/ Cr Kedgley)

That the Council:

1. *Agrees that a one season 3 month trial of zero fare Saturday buses for Wellington city be included in the Regional Council's draft 2015/16 Annual Plan.*

Moved as an amendment (to replace the original motion)

(Cr Swain/ Cr Wilson)

1. *Notes the proposal for a one season trial of zero fare Saturday buses for Wellington city be included in the Regional Council's draft 2015/16 Annual Plan.*
2. *Notes the proposal by Wellington City Council (to be confirmed on 25 February 2015) to fund a one month trial for discounted weekend fares in the CBD and zones 1 and 2 of Wellington City.*
3. *Requests that officers report to Council on the results of the proposed trial funded by Wellington City Council.*
4. *Notes that the trial outcomes will be considered in developing the fare structure and transition plan for integrated fares and ticketing.*

The amendment was **CARRIED** and became the substantive motion.

The substantive motion was then put to the vote and was **CARRIED**.

The Council agreed to consider agenda item 9 – Amendment of Treasury Risk Management Policy, before the consideration of agenda item 7 – Notice of Motion: Cr Paul Bruce.

7 Amendment of Treasury Risk Management Policy

An updated set of report recommendations was tabled.

Report 15.53

File: CFO/31/04/01

Moved

(Cr Aitken/ Cr Donaldson)

That the Council:

- 1. Receives the report.*
- 2. Notes the content of the report.*
- 3. Adopts the following amendment to the table in section 6.1.3 of The Treasury Risk Management Policy:*

Debt period ending Year 11 maximum fixed changed from 25% to 45%

Debt period ending Year 12 maximum fixed changed from 25% to 40%

Debt period ending Year 13 maximum fixed changed from 25% to 35%

Debt period ending Year 14 maximum fixed changed from 25% to 30%

- 4. Updates section 8 – Policies – in the Treasury Risk Management Policy in the Long Term Plan with the amendment in recommendation 3.*

The motion was **CARRIED**.

The Council adjourned for morning tea at 11.32am and reconvened at 11.45am.

8 Notice of Motion: Cr Bruce

Report 14.617

File: E/12/01/04

Moved

(Cr Bruce/ Cr Kedgley)

That the Council:

- 1. Agrees that a six month trial of free transfers for Wellington city bus electronic card users be included in the draft 2015/16 Annual Plan.*

Moved as an amendment (to replace the original motion)

(Cr Swain/ Cr Donaldson)

1. *Notes the proposal for a six month trial of free transfers for Wellington city bus electronic card users be included in draft 2015/16 Annual Plan.*
2. *Notes that Council's consultation document on the draft Long Term Plan includes free transfers for all public transport users in the Wellington region from mid to late 2017.*

The amendment was **CARRIED** and became the substantive motion.

The substantive motion was then put to the vote and was **CARRIED**.

9 **2015 Fare Review**

Report 15.36

File: TD/07/13/02

Moved

(Cr Swain/ Cr Aitken)

That the Council:

1. *Receives the report.*
2. *Notes the content of the report.*
3. *Notes that the supporting information to the consultation document for the Long Term Plan 2015-25 assumes no fare revenue increase for 2015/16.*
4. *Notes that, due to on-going positive performance of rail combined with lower fuel prices, the farebox recovery and user contribution levels for 2015/16 can be satisfactorily achieved without a fare increase.*
5. *Agrees that, subject to approval of the Long Term Plan 2015-25 by Council, current fare revenue levels are retained for 2015/16.*
6. *Notes that consultation will occur with the public as part of the preparation of the Council's Long Term Plan 2015-25, and that the decision to retain fare revenue (that Council sets) at current levels cannot be confirmed until the completion of that Plan.*

The motion was **CARRIED**.

10 **Review of the Resource Management Charging Policy**

Nigel Corry, General Manager, Environment Management, spoke to the report.

Report 15.34

File: CMM/01/16/03

Moved

(Cr Laidlaw/ Cr Lamason)

That the Council:

1. *Receives the report.*
2. *Notes the content of the report.*
3. *Approves the Statement of Proposal (Attachment 1) for the proposed amendments to the Resource Management Charging Policy.*
4. *Notes the submission period from 16 March to 20 April 2015 and the proposed consultation and engagement activities.*
5. *Delegates to the following officers the authority to receive verbal submissions on the proposed amendments to the Resource Management Charging Policy: Alistair Cross, Manager Environmental Regulation; Stephen Thawley, Project Leader Environmental Regulation.*

The motion was **CARRIED**.

11 **Approval of the supporting information and consultation document for the Long Term Plan 2015-25 for consultation purposes**

Andy Burns, Director, Audit New Zealand, and Greg Campbell, Chief Executive, spoke to the report.

Mr Burns advised the Council that Audit New Zealand was in a position to issue an unqualified audit opinion in relation to the draft consultation document.

Report 15.18

File: SP/12/01/02

Moved

(Cr Aitken/ Cr Donaldson)

That the Council:

1. *Receives the report.*
2. *Notes the content of the report.*
3. *Agrees that the matters in the report will lead to the Council making a decision with a high degree of significance.*
4. *Approves the proposed rates and levies for the 2015/16 year (noting that this provides for an overall increase of 9.8% or \$38 per year for the average residential rateable property and an increase in the water levy of 5%) and for the subsequent years through to 2024/25 inclusive, for the purpose of including relevant aspects of this information in the Shape your Region consultation document for the Long-Term Plan 2015-2025.*
5. *Approves the draft Financial Strategy and draft Infrastructure Strategy for the purpose of including relevant aspects of this information on the Shape Your Region consultation document and in the Supporting Information for the Long-Term Plan 2015-2025.*

6. *Adopts the statement of proposal for the draft Revenue and Financing Policy and draft Rates Remission and Postponement Policies as set out in Attachment 4, for the purposes of consultation.*
7. *Agrees that consultation on the draft Revenue and Financing Policy and draft Rates Remission and Postponement Policies will be undertaken concurrently with and using the same process as consultation on the Shape Your Region consultation document, and that this approach meets the requirements of sections 82 and 82A of the Local Government Act 2002.*
8. *Adopts the Supporting Information for the Long-Term Plan 2015-2025 contained in Attachment 1 for the purposes of consultation.*
9. *Notes the addition of a rates limit to the final version of the Shape your Region consultation document as outlined in section 4 of this report.*
10. *Adopts the Shape your Region consultation document for the Long Term Plan 2015-25, as set out in Attachment 2, for the purposes of consultation in accordance with section 93A of the Local Government Act 2002.*
11. *Notes the submission period from 16 March to 20 April 2015 and the proposed public engagement activities.*
12. *Delegates to the Chair the ability to make minor editorial changes to the Supporting Information for the LTP and the Shape Your Region consultation document prior to publication to correct errors and improve public understanding.*
13. *Delegates to the following officers the authority to receive verbal submissions on the Long Term Plan 2015-25: Luke Troy, Manager Corporate Planning; Finola Dunn, Statutory Planner; Kate Barker, Statutory Planner.*
14. *Resolves to establish the Long Term Plan 2015-2025 Hearing Committee to consider submissions and other feedback on the Long-Term Plan 2015-2025 including matters in the Shape your Region consultation document and the Supporting Information to the Long-Term Plan 2015-2025 and in the draft Revenue and Financing Policy, draft Rates Remission and Postponement Policies and the proposed amendments to the Resource Management Charging Policy, and to recommend any amendments to the Council.*
14. *Appoints all councillors as members of the Hearing Committee and appoints Cr Donaldson as Chair.*
15. *Adopts the terms of reference for the Hearing Committee as set out in Attachment 3 to this report.*

The motion was **CARRIED**.

12 **Submission to the Local Government Commission on the Draft Proposal for Reorganisation of Local Government in Wellington**

Francis Ryan, Manager, Democratic Services, spoke to the report. A copy of the updated page 2 of the draft submission was tabled at the meeting. Councillor Wilde tabled a Hutt News item summarising the Advertising Standards Authority's comments on the Greater Wellington Regional Council's amalgamation advertisement.

Report 15.57

File: E/12/01/04

Moved

(Cr Donaldson/ Cr Wilson)

That the Council:

1. *Receives the report.*
2. *Notes the content of the report.*
3. *Agrees to lodge a submission to the Local Government Commission on its Draft Proposal for Reorganisation in Wellington, as set out in Attachment 1.*
4. *Agrees that the Chair represents the Council at the Commission's hearing to speak to the submission.*

Moved as an amendment (to replace the original motion)

(Cr Swain/ Cr Kedgley)

1. *Notes the results of a recent Nielson survey that show, if a referendum were held in the Wellington region, only 26% of people would support the Commission's amalgamation proposal, with 61% opposed.*
2. *Notes that the Local Government Commission has not made a robust case for its amalgamation proposal.*
3. *Withdraws the Council's submission to the Local Government Commission.*
4. *Requests that officers prepare a new submission based on:*
 - *Regional functions such as public transport and economic development continuing to be the responsibility of a regional body comprising elected members across the region.*
 - *Local functions such as libraries, parks and recreation continuing to be the responsibility of local councils comprising members elected locally.*
 - *Both regional and local bodies retaining their authority to rate for their respective functions.*

- A "shared services model" of service delivery that has improved the provision of services such as water supply, economic development and emergency management across the region.

5. Calls on the Local Government Commission to withdraw its amalgamation proposal, and to bring forward a recommendation that has the broad support of the Wellington region.

The amendment was **LOST**.

The substantive motion was put to the vote and was **CARRIED**.

A division was called for, the result of which was 7 votes in favour of the substantive motion and 6 votes against the substantive motion.

Noted: Councillors Bruce, Greig, Kedgley, Laban, McPhee and Swain requested their votes against the motion be recorded.

Noted: Councillors Aitken, Brash, Donaldson, Lamason, Wilde and Wilson requested their votes in favour of the motion be recorded.

The Council agreed to bring forward agenda items 14, 15 and 16.

13 **Name change of Te Marua storage lakes from "Stuart Macaskill Lakes" to "Macaskill Lakes"**

Report 15.48

File: PK/13/03/01

Moved

(Cr Lamason/ Cr Swain)

That the Council:

1. *Receives the report.*
2. *Notes the content of the report.*
3. *Agrees that the name for the water storage lakes near Te Marua be amended from "Stuart Macaskill Lakes" to "Macaskill Lakes" and that this name be used in Greater Wellington Regional Council communications.*
4. *Agrees that the name "Macaskill Lakes" be submitted to the New Zealand Geographic Board as the official name for the geographic feature consisting of these two lakes, so that it appears on LINZ topographic maps.*

The motion was **CARRIED**.

Noted: Councillor Wilde advised she would write to Mrs Macaskill on behalf of the Council to inform her of the name change.

Governance

14 Review of Standing Orders

Report 14.569

File: E/12/01/04

Moved

(Cr Wilde/ Cr Donaldson)

That the Council:

- 1. Receives the report.*
- 2. Notes the content of the report.*
- 3. Notes that, pursuant to clause 27, Schedule 7 of the Local Government Act 2002, it may amend Standing Orders or adopt a new set of Standing Orders by a vote of not less than 75 percent of the members present.*
- 4. Approves the amendments to the Greater Wellington Regional Council Standing Orders 2012 as set out as tracked changes in Attachment 1 to this report, to come into force on 1 March 2015.*

The motion was **CARRIED**.

Corporate

15 Summary of Group Performance for period ended 31 December 2014

Report 15.59

File: CFO/13/02/01

Moved

(Cr Wilde/ Cr Aitken)

That the Council:

- 1. Receives the report.*
- 2. Notes the content of the report.*

The motion was **CARRIED**.

The Council adjourned for lunch at 1.49pm and reconvened at 2.10pm.

16 Wellington Network Update

Matthew Lear, Team Leader, Service Design and Wayne Hastie, General Manager, Public Transport, spoke to the report.

Report 15.63

File: TD/03/08/24

Moved

(Cr Swain/ Cr Bruce)

That the Council:

1. *Receives the report.*
2. *Notes the content of the report.*
3. *Adopts the following amendments be made to the Regional Public Transport Plan*
 - *the future new bus routes for the areas of Khandallah, Ngaio and Broadmeadows be as specified in Option C of the targeted community consultation*
 - *the future new bus routes for Churton Park be as specified in Option C of the targeted community consultation but with the main bus route being modified to travel via Westchester Drive rather than Lakewood Avenue in order to reduce walking distances to the main bus route.*
4. *Adopts the provision of bus services to Victoria University as stated in the adopted Regional Public Transport Plan which includes the discontinuation of the Route 18 when the new Wellington City bus network is introduced from 2017.*
5. *Notes that officers will continue to work with Victoria University with a view to providing some trial services between Victoria University and the suburbs of Karori, Mount Cook and Newtown.*

The motion was **CARRIED**.

Noted: Cr Kedgley requested her vote against part 4 of the motion be recorded.

17 **Exclusion of the public**

Report 15.58

File: E/12/01/04

Moved

(Cr Wilde/ Cr Donaldson)

That the Council:

Excludes the public from the following part of the proceedings of this meeting namely:

1. *Confirmation of the Restricted Public Excluded minutes of 10 December 2014*

The general subject of each matter to be considered while the public is excluded, the reasons for passing this resolution in relation to each matter and the specific grounds under section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

<i>General subject of each matter to be considered:</i>	<i>Reason for passing this resolution in relation to each matter</i>	<i>Ground under section 48(1) for the passing of this resolution</i>
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- | | | |
|--|--|---|
| <p>1. Confirmation of the Restricted Public Excluded minutes of 10 December 2014</p> | <p>The information contained in these minutes relates to the tendering of future rail service contracting in the Wellington region which is yet to be negotiated. Release of this information would be likely to disadvantage GWRC as it would reveal GWRC's negotiation strategy. GWRC has not been able to identify a public interest favouring disclosure of this particular information in public proceedings of the meeting that would override the need to withhold the information.</p> | <p>That the public conduct of the whole or the relevant part of the proceedings of the meeting would be likely to result in the disclosure of information for which good reason for withholding would exist under section 7(2)(i) of the Local Government Official Information and Meetings Act 1987 (i.e. to enable GWRC to carry out, without prejudice or disadvantage, negotiations).</p> |
|--|--|---|

This resolution is made in reliance on section 48(1) of the Local Government Official Information and Meetings Act 1987 and the particular interest or interests protected by section 6 or section 7 of that Act which would be prejudiced by the holding of the whole or the relevant part of the proceedings of the meeting in public are as specified above.

The motion was **CARRIED**.

The public part of the meeting closed at 2.30pm.

FH Wilde
(Chair)

Date: