

Report 07.81

22 February 2007
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Minutes of the Meeting of the Wellington Regional Council held in the Wellington Regional Council Chamber, 142 Wakefield Street, Wellington on Thursday 22 February 2007 at 11.25 am

Present

Councillors Buchanan (Chairman), Aitken, Baber, Evans, Glensor, Greig, Kirton, Laidlaw, Long, McDavitt, Shields, Turver, and Wilde.

Officers Present

Benham, Bradbury, Corry, Davis, Dick, Hastie, Kennedy, McLea, Reay, Ryan, and Turfrey.

Also present

McCaw (Chairperson), McKevitt (Administrator), Mackintosh (media consultant), and Spargo (Project Director) (all Wellington Regional Strategy Forum).

Public Business

Procedural Items

273 Apologies

There were no apologies.

274 Confirmation of Minutes

Resolved

(Cr Buchanan/Cr Kirton)

That the:

- Minutes of the Council meeting of 14 December 2006, Report 06.741
- Public excluded part of Council meeting of 14 December 2006, Report PE 06.742
- Minutes of the Policy, Finance and Strategy Committee meeting of 14 December 2006, Report 06.742
- Minutes of the Public excluded part of the Policy, Finance, and Strategy Committee meeting of 14 December 2006, Report RPE06.740.
- Report of the Public excluded part of the Public Transport Committee meeting of 15 February 2007, Report PE 07.59.

be confirmed, the public excluded parts to remain confidential.

Reports of Committees

Tabled

Report of the meeting of the Landcare Committee held in the Wellington Regional Council Chamber, 142 Wakefield Street, Wellington on Thursday, 14 February 2007 at 11.03 am. Report 07.48, File: E/06/16/02.

275 Policy, Finance and Strategy – 22 February 2007

Report 07.46 File E/06/01/04

Resolved (Cr McDavitt/Cr Long)

That the recommendations of the Policy, Finance and Strategy Committee meeting held on 22 February 2007, be adopted.

276 Interim Wellington Regional Strategy – 30 January 2007

Report 07.31 File: E/06/25/02

Resolved (Cr Buchanan/Cr Glensor)

That Council

Adopts the report of the meeting of the Interim Wellington Regional Strategy Committee held on 30 January 2007, items IWRS 20 to IWRS 27 inclusive.

277 Passenger Transport – 15 February 2007

Report 07.49 File: E/06/19/02

Resolved (Cr Evans/Cr Kirton)

That Council

Adopts the report of the meeting of the Passenger Transport Committee held on 15 February 2007, items PT 124 to PT 132 inclusive.

Landcare – 14 February 2007

Report 07.48 File: E/06/16/02

Resolved (Cr Buchanan/Cr Glensor)

That Council

Adopts the report of the meeting of the Landcare Committee held on 14 February 2007, items LC 181 to LC 193 inclusive.

Matters for Decision

Approval of the Wellington Regional Strategy and its Governance and Funding Arrangements

Report 07.80 File: RPM/10/03/01

Resolved (Cr Buchanan/Cr Turver)

That Council

- 1. Receives the report.
- 2. Notes the content of the report.
- 3. Agrees to the following changes to the Wellington Regional Strategy document:
 - a. Change the WRS text to strengthen recognition of factors influencing the Wellington regional economy, particularly those around private sector activity and central government's role and actions.

- b. Address the perceived lack of analysis and evaluation by including reference in the WRS to background work such as:
 - Business sector analysis by 3 digit ANZSIC codes (Kemp,)
 - Regional Full Time Equivalent projections by 1 digit ANZSIC codes (NZIER),
 - Floor space projections for office, industrial and commercial (Property Economics),
 - Housing segment demand information (Property Economics and SGS economics and planning),
 - Cluster performance information (Infometrics, BERL and NZIER and MED),
 - WRS evaluation and development process information.
- c. More strongly incorporate sustainability and climate change considerations into the WRS in the introductory text and principles and assessment criteria for WRS projects.
- d. Note that ongoing discussion will occur with stakeholders such as the Wellington Regional Chamber of Commerce and Business Porirua around specific analysis expectations beyond the current work available.
- e. Make more explicit that the WRS promotes a high degree of interaction and working together of all parties able to progress WRS concepts. Accept the various offers of resource support and input to progress components of the WRS (through the proposed implementation agencies/forums) including entities such as Go Wairarapa and from the Wellington Regional Chamber of Commerce, Employers & Manufacturers Assn, Tertiary Education Providers, Central Government Agencies and Crown Research Institutes.
- f. Confirm that the WRS provides a high level framework and that the details of the implementation initiatives are appropriately left to the EDA to determine.
- g. Include some additional background detail and justification as to benefits accruing from WRS initiatives.
- h. Strengthen references to the fact that business plan detail and specific benefit analysis will occur at implementation level via the regional EDA and as ad hoc projects arise.
- i. Amend the text on page 2 of the WRS beginning "We need to do better..." by replacing the discussion on the role of 4% economic growth with a more aspirational statement as follows:

"We need to do better. To improve prosperity in our region we need to develop better paying jobs and sustain ongoing business investment. For the next decade we need to aim to roughly double our economic growth rate."

Add new text on page 2 after that in 5.3.2 (a) above to make clear that actions of the private sector and central government have a significant bearing on prosperity prospects.

- j. Include in the WRS an undertaking to investigate development of the regional economy in ways that align to 'carbon neutral' goals.
- k. More strongly emphasise sustainability objectives (including addressing climate change risks) in the WRS.
- l. Signal that consideration will be given to setting a target date for the Wellington region to become 'carbon neutral' / 'carbon zero' and include research to be undertaken into actions to examine the feasibility of this goal.
- m. Signal that the potential for a 'centre of excellence' around practical application of 'green technologies' in the Wellington region will be explored (e.g. energy related applications such as wind, current, and biomass sources, and building technologies).
- n. Incorporate the importance of sport and active leisure into the WRS, especially in relation to the region's community outcomes and its economy.
- o. Incorporate 'sport and active leisure' in the WRS vision and/or community outcomes.
- p. Confirm the change areas set out in the WRS and note these will be progressed through separate public processes and be informed by principles under the N.Z. Urban Design Protocol.
- q. Change the description for the Pauatahanui and North Waikanae Change Areas to make clear that these are not being promoted for strong growth, but rather careful management in light of environmental and / or servicing issues.
- r. Modify the text in relation to the Grenada to Gracefield change area to make clear that proposals to explore broadening housing choice in some parts of the change area, and to address roading links will proceed through local community based planning processes. These will be informed by principles under the N.Z. Urban Design Protocol.

- s. Include in the WRS the definition of "environment" suggested by NZHPT.
- t. Make a recommendation from the WRS Interim Committee to GWRC's Environment Committee that the Regional Policy Statement review include consideration of a region wide agreement on heritage principles and practices.
- u. Confirm the WRS intention to provide mechanisms for regular and focused involvement of infrastructure providers with the WRS processes. In particular the WRS keeper committee will have a role in keeping informed of, and contributing to consideration of regional infrastructure issues and the prioritisation and funding of these. This will require liaising with the Regional Land Transport Committee and other entities addressing regional infrastructure provision and maintenance.
- v. Add new to page 40 of the WRS, following the discussion under "LAND FOR BUSINESS GROWTH":

RURAL INDUSTRY GROWTH

The region has a strong rural industry sector, centred primarily in the Wairarapa. This sector makes a contribution to the regional economy,. While the rural sector has potential to grow, in the Wairarapa predicted shortages of water limit capacity to both grow current production and also limit the opportunities to convert to more intensive land uses.

An irrigation scheme would enhance the growth opportunities in the Wairarapa and for this reason an irrigation project has been initiated by Go Wairarapa. Like all major projects any future scheme would need to attract significant funding and would be subject to the requirements of the Resource Management Act. Potential effects associated with damming water and the impacts of potential future land uses would need to demonstrate their environmental sustainability.

- w. Incorporate into the WRS the importance of farming and forestry across the region in both an environmental and economic sense, especially in relation to the region's proposed carbon neutral objectives.
- x. Note the potential to harness the Wairarapa's food and wine opportunities through the Cuisine School in the WRS.
- y. Incorporate greater emphasis on existing businesses including what the WRS proposes to improve business retention and include an action step to work with other key stakeholders on this.

z. Include the following:

- a. That, within a decade, all of the Wellington Region will have affordable access to an interactive, open access, broadband network capable of supporting applications and services using integrated layers of voice, video and data, with sufficient symmetrical capacity to meet the ongoing information and communications needs of the city's residents, businesses and institutions, and help catalyse a transformation in regional economic development.
- b. That as an interim target, the Wellington Region build on the definition of fast broadband in the Government's digital strategy. In this strategy, fast broadband is defined as data transfer at a rate greater than 5 Megabits per second (Mbps). Therefore it is recommended that the Committee suggests an interim target (say by 2010) for the WRS regionally of a 5 Mbps symmetrical data rate. Further, that it recognises that this will quickly be inadequate to meet the needs to the Region, and therefore endorses a more aggressive objective of removing data transfer speeds as a constraint on the Region's ability to maximise the economic and social benefits of broadband. For example, in the Wellington CBD and Miramar (centres of digital content creation) this will mean facilitating access to 10Gbps services as soon as possible.
- c. That urgency be given to implementing the broadband strategy, with priority given to actions that will lift labour productivity, assist in transforming the economic development of the Wellington Region and deliver major social benefits (e.g. through health care, schools and libraries) to the communities of the region.
- aa. Acknowledge and explain the importance of the Port to the regional economy, acknowledging the importance of good transport links, as follows:

"Wellington's Port handles 1.7 million gross tonnes of freight and 28000 cruise liner tourists and crew, annually. It is vital to the exporting objectives of the WRS. The WRS can add value to the Port's operation through the 'regional form' initiatives detailed later in the document, especially those that facilitate efficient road and rail transport to and from the port.

The WRS can also play a part in the development of a coastal shipping strategy for the benefit of the region."

bb. Confirm that Centres of Excellence be established under the Economic Development Agency (EDA) auspices. This will provide for consistency of approach, cross sectoral learning and idea generation and a cost

- effective support infrastructure.
- cc. Confirm one region-wide EDA for the region but discuss with the key stakeholders of existing EDAs (e.g. Go Wairarapa and Enterprise Coast) how any integration will occur. This to be undertaken by the new EDA Board when it has been appointed.
- dd. Confirm a merit based EDA Board comprising 7 people with the capability and experience to govern a successful EDA.
- ee. Confirm that the EDA be established as soon as possible (a transition from the current state to the new entity should occur during the first half of 2007) in order that it can determine its priorities, complete the analysis on its identified priorities and move quickly to implementation.
- ff. Increase emphasis on the role of education in the WRS, especially its potential to increase export earnings and to close the skills gap. Ensure that its inclusion is consistent with the overall strategy by aligning student attraction work to centres of excellence.
- gg. Incorporate direct reference to Education Wellington International in WRS and ensure ongoing funding support.
- hh. Tie student attraction programme into sister city relationships.
- ii. Confirm the concept of consolidation of regional incubator in the WRS.
- jj. Note submitters' interest in further dialogue on incubators, and that a consolidation approach will form the basis of further dialogue between WRS representatives and relevant stakeholders.
- kk. Confirm WRS concepts for promoting greater co-ordination and, where appropriate, alignment of activity around destination marketing, migrant attraction, educational opportunities and related matters.
- ll. Incorporate information on the region's climate into marketing material generated.
- mm. Confirm WRS proposals to provide a mandate for a 'keeper' committee on the basis of the current timetable.
- nn. Confirm WRS proposals to provide a regional Economic Development Agency on the basis of the current timetable.
- oo. Note the intention for engagement and partnerships across all strands of the WRS via development of an Implementation Project Plan.

- pp. Include in the terms of reference or statement of intent for the regional EDA a requirement to actively consider a broad range of working arrangements for progressing sector related development activity, including scope for private sector lead and funded options acting independently but reporting back through appropriate WRS channels.
- qq. Confirm funding be made available for the WRS at the levels proposed in the WRS consultation documents.
- 4. Adopts the Wellington Regional Strategy, subject to the changes in (3) above and detailed in Attachment 4, on behalf of the region.
- 5. Agrees to the following in relation to the governance and funding of the Wellington Regional Strategy:
 - i. Confirm the proposed Greater Wellington standing committee as the "keeper" of the WRS.
 - ii Confirm the proposed standing committee membership structure, with details to be agreed by the participating Councils though the Multi-Party Agreement.
 - iiii Confirm Greater Wellington's role as host of the WRS standing committee.
 - iv Confirm a regional economic development agency, in the form of a notfor-profit Council Controlled Organisation, and that further detailed work be carried out to determine its relationship with Go Wairarapa and Enterprise Coast, in consultation with the "owners" of those agencies.
 - v. Agree to a targeted economic development agency rate of \$4.0 million (plus GST) for 2007/08, to be allocated on the following basis (allocating 42% to businesses and 58% to non-businesses):
 - a. A uniform annual charge to residential ratepayers of \$12.50 plus GST.
 - b. A uniform annual charge to rural ratepayers of \$25.00 plus GST.
 - c. The remainder of the cost of the EDA being charged to business on the basis of their capital values.

Note: the Council will need to define the three categories to enable implementation in the 2007/08 Annual Plan as although the definitions exist in some form in each of the territorial authorities' LTCCPs, further work will be done to develop uniform definitions to implement the above rating decision

- vii Confirm the quantum of funding for the EDA of \$4.0 million plus GST) in 2007/08 and up to \$5.0 million in 2009/10 (plus GST).
- viii Endorse the following review provisions as appropriate:
 - a. An independent review of the effectiveness of the entire Wellington Regional Strategy to be undertaken regularly. The review to address and make recommendations for changes to the strategy. This will include consideration of whether the WRS Committee and / or its funding and other arrangements should continue.
 - b. The first review to be commissioned 5 years after the adoption of the WRS.
 - c. The subsequent reviews to be undertaken on a 3-yearly cycle to coincide with LTCCP cycles.
- 6. Instructs Officers to prepare the amended Greater Wellington Regional Council's ten year Plan 2006-16 for adoption on the 13th March.
- 7. Delegates to the Chairman of the Council authority to represent Greater Wellington in any mediations arising from any objections lodged on the Wellington Regional Strategy Governance and Funding Proposal, including authority to determine process matters arising from the objection.
- 8. Instructs Officers to give consideration to transitional funding arrangements in the 2007/08 Draft Annual Plan.

Noted

Councillors Greig and Kirton asked that their negative votes against 4, 5, and 8 be recorded.

279 Establishment of the Wellington Regional Strategy Committee

Report 07.73 File: WRS/07/01/02

Resolved (Cr Wilde/Cr Long)

That Council

- 1. Receives the report.
- 2. *Notes the content of the report.*
- 3. Renames the Interim Wellington Regional Strategy Committee as the "Wellington Regional Strategy Committee" on the basis that it is now a permanent committee.
- 4. Amends the terms of reference for the Interim Wellington Regional Strategy

Committee, as set out in Attachment 1.

- 5. Confirms the current membership of the Committee for a term ending on the day of the Local Body elections in 2007.
- 6. Confirms the existing remuneration of members of the Wellington Regional Strategy Committee.
- 7. Amends the Greater Wellington Regional Council Standing Orders 2005 as follows:

Clauses 4.1 and 32.1 ("Decisions to be by Majority Voting") are amended by adding the following text: except that in the case of the Wellington Regional Strategy Committee decisions on recommended quantum of funding and the funding policy will require a three quarter majority.

Clauses 4.2 and 32.2 ("Chairperson's Voting") are amended by adding the following text: except that in the case of the Wellington Regional Strategy Committee where the Chair does not have a casting vote.

8. Resolves that, in accordance with clause 30(7) of Schedule 7 of the Local Government Act 2002, the Wellington Regional Strategy Committee is not deemed to be discharged following each triennial election.

Noted

Councillor Buchanan acknowledged the work done by the Mayors and CEOs of the Territorial Local Authorities, Murray McCaw and his Wellington Regional Strategy Forum team, and Greater Wellington Officers in preparing the Wellington Regional Strategy.

Councillor Buchanan also acknowledged, on behalf of the Council, Dr Jane Bradbury's 20 years of service to Greater Wellington.

280 **Proposed 2007/08 Annual Plan**

Report 07.68 File: CFO/07/06/14

Resolved (Cr Buchanan/Cr Long)

That Council

- 1. Receives the report.
- 2. *Notes the content of the report.*
- 3. On the basis that the Wellington Regional Strategy rate **is adopted** then **approves** for inclusion in the Council's Proposed 2007/08 Annual Plan the projected rates and levy numbers included in **Section 6** (as may be amended by the Council).

Other Matters

281 **Questions**

There were no questions.

282 General

There was no general business.

The meeting was adjourned between 12.40 pm and 12.47 pm to conduct other business, and between 12.47 pm and 1.21 pm for lunch. The meeting closed at 2.07 pm.

Councillor Baber left the meeting at 12.01 pm. Councillor Laidlaw left the meeting at 12.47 pm. Councillor Glensor left the meeting at 1.45 pm.

Cr I M BUCHANAN Chairman

Date: